San Mateo County Guide to Creek and Wetland Project Permitting

A “sensitive habitat” is an area where vegetative, water, fish, and wildlife resources provide especially valuable plant and animal habitats that can be easily disturbed or degraded. These areas include but are not limited to riparian corridors (creeks) and wetlands.

Riparian corridors are vegetative and wildlife areas adjacent to perennial and intermittent streams and other freshwater bodies, such as lakes, ponds, and reservoirs. Riparian corridors can be delineated by the limit of riparian vegetation.

Wetlands are areas where the water table is at, near, or above the land surface long enough to bring about the formation of hydric soils or to support the growth of plants which normally grow in water or wet ground. Wetlands include fresh or brackish water marshes, mudflats, brackish, tidal or seasonal wet areas and can occur along the margins of streams, lakes and ponds.

Should you have a project that is adjacent to or involves a riparian corridor or wetland, certain permits may be required from Federal, State or local agencies. These agencies have their own specific definitions of sensitive areas that require permits. This pamphlet should help you determine which agency to contact for your project.

Practical Tips for Getting Your Project Approved

1. Consult Early. Consultation with permitting and regulatory agencies should begin as early as possible in planning your project.

2. Carefully Select and Design Your Site. Evaluate several alternative sites before making your choice. It is also important to conduct an environmental constraints analysis prior to site design.

3. Have Written Descriptions and Site Plans Available. You may need to provide a written description as well as a map and site plan of your project at your first meeting with each agency.

4. Learn the Rules. Take time to study the protocols and regulations of those agencies that must approve your project. Study all applicable state, local and federal agency permitting requirements.

5. Know the Players. Become familiar with the regulators and how they function.

6. Approach the Process with a Positive, Non-adversarial Attitude. It is generally counterproductive to resist the permit process as you are going through it. Indeed the squeaky wheel gets the grease. But be polite!

7. Reduce Adverse Environmental Impacts. Design your project to eliminate or reduce as many potential environmental impacts as possible. Consider environmentally superior alternatives. Incorporate the suggestions you learned during early consultation.

8. Involve the Public. Plan a public participation program. Meet with members of your community to get their ideas and views of your proposed project.

9. Pay Attention to Details. Follow all the rules. Respond promptly to requests for information. Do not cut corners.

10. Be Willing to Negotiate. The permit process has been established because of the public concern for protecting the waterways and this is the prime responsibility of the agency reviewer. The reviewers are sensitive to the concerns of individuals and property rights, and are willing to consider alternative project designs to meet the needs of the property owner and still protect natural resources.

11. When in Doubt, Ask. If you are not sure whether your project needs a permit, ask. Going ahead without all the proper permits or without following conditions of approval very likely will cost you time and money.

12. Get Everything in Writing. Request each agency you contact to put everything in writing. This will help prevent any misunderstandings.
The Agencies and their Mandates

City and County Government Review. Many City and County governments have local ordinances pertaining to creeks and wetlands, and depending on the nature of the project several other permits (i.e. Grading Permit, Tree Cutting Permit, Building Permit, Coastal Development Permit, etc...) may be required as well. For more information, call your local Planning Department and provide them with the property’s address and Assessor Parcel Number (APN).

CEQA Review. The local government planning department with the most jurisdictional responsibility for your project must review it under the requirements of the California Environmental Quality Act (CEQA). The main purpose of CEQA review is to identify and prevent significant potential environmental impacts from proposed projects.

Planning Departments

City of Atherton ............................................. 688-6521
City of Belmont ............................................. 585-7416
City of Brisbane ........................................... 467-4180
City of Burlingame ......................................... 696-7250
City of Colma .................................................. 985-2590
City of Daly City ............................................. 991-8033
City of East Palo Alto .............................. 853-3189
City of Half Moon Bay .............................. 726-8250
Town of Hillsborough ............................. 579-3816
City of Menlo Park ........................................... 858-3400
City of Millbrae ................................................ 259-2341
City of Pacifica ................................................. 738-7300
Town of Portola Valley ............................. 851-1700
City of Redwood City ............................... 780-7234
City of San Bruno ............................................ 877-8874
City of San Carlos ............................................. 802-4263
City of San Mateo ............................................ 377-3362
San Mateo County ............................................ 363-4161
City of South San Francisco ............... 877-8535
Town of Woodside ............................................ 851-6790

San Mateo County Environmental Health Services Division. (650) 363-4305. The County Environmental Health Department provides environmental health protection to insure a safe and healthful environment for County residents. This protection is provided through education, and monitoring and enforcement of business entities including retail, food and hazardous materials handlers. This agency would be involved and may require permits if work on, or discharge into a creek or wetland poses a public health hazard.

San Mateo County Flood Control District. (San Mateo County Public Works Department (650) 363-4100.) The District is empowered to study flood conditions and to construct facilities after the formation of zones consisting of the particular watersheds to be served. San Mateo County has flood control zones in the following areas: Colma Creek, Ravenswood, San Bruno Creek, and San Francisquito Creek. The District is responsible for property and facilities which it owns and maintains, generally consisting of walls and levees. Any proposed work involving property and facilities owned by the Flood Control District will require an Encroachment Permit. In addition, regulations of construction have been adopted in San Francisquito Creek for the stretch between its confluence with Los Trancos Creek and San Francisco Bay. Contact the District if you are not sure whether your project requires a permit, or is within the District’s jurisdiction.

State Water Resources Control Board. The California Legislature established the State Water Resources Control Board (State Board) and the nine Regional Water Quality Control Boards in 1967. The State Board administers the State’s water quality, water pollution control, and water rights functions as part of the California Environmental Protection Agency. The State Board provides policy guidance and budgetary authority to the Regional Water Quality Control Boards, which conduct planning, permitting and enforcement activities. The joint action of the State Board and the Regional Boards constitute a comprehensive program for managing water in California.

San Francisco Bay Area Regional Water Quality Control Board. (510) 286-1255. (Ask for the staff member assigned to your County.) The San Francisco Bay Area Regional Water Quality Control Board’s overall mission is to protect surface and ground waters of the San Francisco Bay region. The Regional Board issues General Construction Activity Storm Water Permits for storm water discharges associated with any construction activity, including clearing, grading, excavation or reconstruction that results in the disturbance of at least five acres of total land area. The Regional Board also reviews and waives Section 401 Water Quality Certification for projects requiring Corps of Engineers Section 404 permits. Section 401 refers to the section of the Clean Water Act that gives states the authority to issue, waive or deny certification that the proposed activity is in conformance with State water quality standards.

California Department of Fish and Game. (707) 944-5520 or (707)944-5500. The California Department of Fish and Game requires a Streambed Alteration Agreement (SAA) for projects that will divert or obstruct the natural flow of water, change the bed, channel or bank of any stream, or propose to use any material from a streambed. The SAA basically is a contract between the applicant and the Department of Fish and Game regarding what will and will not be done in the riparian zone and stream course. The Department of Fish and Game is interested in any work that occurs anywhere (in, on, over, or under the creek) between the streambed sloping upwards to the top of the bank. If you have any uncertainty about the need for an SAA you should contact the Department of Fish and Game, and they will let you know if they need to be involved.

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coastal creeks can be obtained from the following Planning Departments: the County of San Mateo, the City of Half Moon Bay, the City of Pacifica or the City of Daly City. If projects are proposed in or adjacent to existing or historic coastal wetland areas, they will require Coastal Development Permits issued by the Coastal Commission. To find out if your project is in the Coastal Zone you should contact the planning division of your local government.

Questions regarding the Coastal Commissions appeal and permitting processes should be directed to:

For projects within unincorporated areas of the County contact:

Central Coast Supervisor of Planning and Regulation (408) 427-4863

For projects within coastal cities of San Mateo County contact:

North Coast Chief of Permits. (650) 904-5400.

San Francisco Bay Conservation and Development Commission. (650) 557-3686. Any person proposing to fill, extract materials, or change the use of water, land, or structures in or around San Francisco Bay must first obtain a permit from the San Francisco Bay Conservation and Development Commission. Fill is very broadly defined to include (1) solid fill, such as dirt, concrete, wood, and structures, (2) pile-supported fill, such as fixed boat piers and docks, (3) floating fill, such as floating docks, and (4) structures cantilevered over the Commission’s jurisdiction. The Commission’s permit jurisdiction includes San Francisco Bay which is defined as any area within the greater San Francisco Bay up to mean high tide (except in areas of tidal marsh where the Commission’s jurisdiction extends to 5 feet above mean sea level) and a “shoreline band” that extends 100 feet inland from areas subject to tidal action. The Commission also has jurisdiction over a portion of Redwood Creek. If your project is close to Redwood Creek or near the mouth of any creek flowing into the San Francisco Bay, check with the Commission to find out if they have jurisdiction.

The Army Corps of Engineers. (Regulatory Branch. (650) 744-3324. Ask for South Section Chief.) The regulatory authority of the Corps of Engineers for creek projects is based on Section 404 of the Clean Water Act and Section 10 of the Rivers and Harbors Act. Section 404 of the Clean Water Act requires Corps authorization for work involving placement of fill or discharge of dredged materials into any “waters of the United States”. Section 10 of the Rivers and Harbors Act requires Corps authorization for work or structures in or affecting “navigable waters”. Corps jurisdiction extends up to the ordinary high water line for non-tidal waters and up to the line of high tide (for dredge or fill), or mean high water line (for work or structures) for tidal waters. If you have questions, want to obtain a permit application packet, information describing the regulatory program, or want to request a pre-application consultation meeting contact the San Francisco District regulatory office.

U.S. Natural Resources Conservation Service/San Mateo County Resource Conservation District. (650) 726-4660 or (408) 688-1562. The Natural Resources Conservation Service (NRCS), formerly the Soil Conservation Service, is an agency of the U.S. Department of Agriculture which provides assistance to landowners in San Mateo County through a Memorandum of Understanding with the San Mateo County Resource Conservation District (RCD). The NRCS and RCD are co-located in the same Half Moon Bay office. NRCS, in cooperation with the RCD, provides free technical information and assistance to landowners and land users to address natural resource management concerns for cropland, pastureland, rangeland, woodland, water resources, disturbed areas, and watersheds. NRCS also provides free soil survey information. NRCS is non-regulatory and does not issue any permits. NRCS has been designated as the Federal agency responsible for making wetland delineations/determinations on private agricultural lands. However, these delineations are made only upon written request from the landowner or another Federal agency. The RCD facilitates Grading Permit Exemptions for natural resource management projects carried out under the purview of the RCD and NRCS.

U.S. Fish and Wildlife Service. (916) 979-2710. The U. S. Fish and Wildlife Service reviews and comments on projects pursuant to the Fish and Wildlife Coordination Act, the Clean Water Act, and the National Environmental Policy Act. The Service’s comments focus on the effects of projects on all fish and wildlife resources and the habitats that support those resources. Such projects may be, but not limited to, flood control, urban and industrial development, habitat restoration activities, etc. The Service also reviews projects for their affects pursuant to the Federal Endangered Species Act (Act). The Act, through Section 9, prohibits the take of any species listed as threatened or endangered pursuant to the Act without a permit. If there is another Federal Agency involved then such activities must be carried out under the purview of the RCD and NRCS.

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(Note: A checked box indicates the agency that should be contacted. It does not indicate that a permit will definitely be required.)

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<td>Involve planting riparian or wetland vegetation?</td>
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<td>Affect native plants, wildlife or fisheries?</td>
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<td>Result in stormwater discharge into a creek or wetland?</td>
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<td>Divert or obstruct the natural flow or change the natural bed or bank of a creek or wetland?</td>
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<td>Involve repair, rehabilitation or replacement of any structure or fill adjacent to a creek or wetland?</td>
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<td>Involve building any structure adjacent to a creek or wetland?</td>
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<td>Involve fish and wildlife enhancement, attraction or harvesting devices and activities?</td>
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<td>Use materials from a streambed (including but not limited to boulders, rocks, gravel, sand and wood debris)?</td>
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<td>Require the disposal or disposition of debris, waste, or any material containing crumbled, flaked, or ground pavement with a possibility that such material could pass into a creek or wetland?</td>
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<td>Involve the removal of any materials from or add fill to a creek or wetland?</td>
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<td>Involve grading or fill near a creek or wetland?</td>
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<td>Involve a bridge or culvert?</td>
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<td>Involve a septic leach field near a creek or wetland?</td>
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<td>Require a water well near a creek or wetland?</td>
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<td>Involve work within historic or existing coastal wetlands?</td>
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<td>Remove water from creek for storage or direct use on nonriparian land</td>
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<td>Require that hazardous materials be generated and/or stored on site?</td>
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Additional Creek and Wetland Project Permitting Information

Contacts:

To report a hazardous or non-hazardous spill or pollution incident, call 911 or: San Mateo County Environmental Health Division (650) 363-4305 or 363-4708, or San Francisco Bay Regional Water Quality Control Board (510) 286-1255

To report illegal dumping in creek, fish kills, poaching, etc. call: California Department of Fish and Game (707) 944-5512

For additional information on the San Mateo Countywide Stormwater Pollution Prevention Program (STOPPP), call (650) 599-1406.

Stream Care Guides

For information on how to maintain or enhance the health of your creek, several publications are available. Here are a few.

Stream Care Guide for Santa Clara County
Published by Santa Clara Valley Water District. Copies are available from the Public Information Office at 5750 Almaden Expwy., San Jose, CA 95118-3686. (408) 265-2600

Creek Care Guide for Residences and Businesses
Published by the Rivers, Trails and Conservation Assistance Program, National Park Service. (650) 744-3975.

Riparian Native Plant Planting Guide for Homeowners
Published by the Coyote Creek Riparian Station. For a copy write to Coyote Creek Riparian Station at P.O. Box 1027, Alviso, CA 95002. Call (408) 262-9204.

Guidelines for Bank Stabilization Projects: In the Riverine Environments of King County
Published by the King County Department of Public Works, Surface Water Management Department. Seattle, WA. June 1993. For a copy write to King County Office of Finance, 700 5th Ave. Suite 2200, Seattle WA, 98104, (Ask for Guidelines for Bank Stabilization Projects) This guide is very comprehensive and highly recommended. (206) 296-8332.

Groundcover, A Planting Guide for Erosion Control and Site Improvement on the Central Coast
Published by the Santa Cruz County Resource Conservation District. Call (408) 688-1562.

For brochures and other publications on erosion control, drainage improvement, and streambank stabilization contact your local Natural Resource Conservation Service/Resource Conservation District office. For information about the San Mateo County coast region you may contact: San Mateo County Resource Conservation District, 785 Main St., Suite C, Half Moon Bay, CA 94019, (650) 726-4660. For information about the south-bayside region of San Mateo County contact Guadalupe-Coyote Resource Conservation District, 888 N. 1st St., Room 204, San Jose, CA 95112, (408) 288-5888.

Construction Practices

The following book will provide you with valuable information regarding water pollution and construction activities.

Blueprint for a Clean Bay
Contains information on best management practices to prevent water pollution from construction-related activities. Published by the Bay Area Stormwater Management Agencies Association (BASMAA). For a copy, call your local planning department, or write to BASMAA, 2101 Webster St., Suite 500, Oakland CA 94612.

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Note:
The creeks and wetlands on this map are perennial. No intermittent creek or seasonal wetlands are identified on this map.